



Devdaha Municipality  
Office of the Municipal Executive  
Kerwani, Rupandehi  
Lumbini Province, Nepal

**TERMS OF REFERENCE (TOR)**

for

**VITAL EVENTS REGISTRATION BOOK DIGITIZATION in Devdaha Municipality (Scanning and Entry)**

**PROCUREMENT OF NON-CONSULTING SERVICES**

Contract: NP-DoCR-183656 -NC-RFB			
Project	SSSPCR - Strengthening Systems for Social Protection and Civil Registration Project		
Expertise/Position: Procurement of Non-Consulting Services			
Source	National	Category	Non-Consulting Services

**1. Background:**

STRENGTHENING SYSTEMS FOR SOCIAL PROTECTION AND CIVIL REGISTRATION (SSSPCR) is a national project implemented by the Department of National ID and Civil Registration (DoNIDCR) under the Ministry of Home Affairs and supported by the World Bank. The project supports the DONICR's Civil Registration (CR) and the Social Security Allowance (SSA) program and aims to improve the coverage of SSA and CR, and the delivery of SSA. Over a five-year period, the project is expected to support: (a) the establishment of a comprehensive National Population Register and expanded coverage of CR and SSA; and, (b) improved delivery of SSA via transition to e-payments in selected districts and improved overall business process for SSA service delivery. These will be supplemented by institutional strengthening at both central and local levels to ensure sustainability of the gains of the first two objectives.

The Devdaha Municipality is the agency charged with the responsibility of managing CR and administering the SSAs in local level. Nepal's CR system started operating in the late 1970s and captures five vital events—birth, death, marriage, divorce, and migration. Besides its linkages to the SSA program, the CR system would also be a foundation for people's legal identities and their access to a range of public and private services. However, Nepal's CR system is under developed. The decentralized and paper-based recording of documents collected during registrations limits the potential usage of the information to generate vital statistics for planning and other purposes. Limited awareness among the population and difficulty in accessing local level offices have led to low registration rates and coverage. Transitioning to a digital CR system that is linked to the SSA Beneficiary Register would facilitate improved coverage and delivery of both CR and SSA.

The project would contribute to the Government's long-term plan to strengthen administrative capacities to manage its most fundamental service delivery responsibilities, CR and SSA. Improved delivery is an essential, if not sufficient, condition to strengthen the impact of Nepal's social programs in protecting the vulnerable from adverse risks and shocks. Furthermore, comprehensive and up-to-date CR would facilitate people's access to legal identity and public services beyond SP (for example, primary education).



### Objective of Digitization:

The main purpose of this assignment is to establish a well-organized and modern digitized record and archive system architecture through the establishment of procedures and storage of existing vital events registration book in digital form that facilitates easy access and sharing of vital events registration book within Local Registrar Office while taking into account security, accessibility, safety considerations related to vital events registration record.

This task specific objectives are as below:

- To improve the vital events registration records accessibility, accuracy, re-usability and reduce the paper-based storage
- To improve retention of institutional memory and knowledge management.

### 2. Objective of the Assignment:

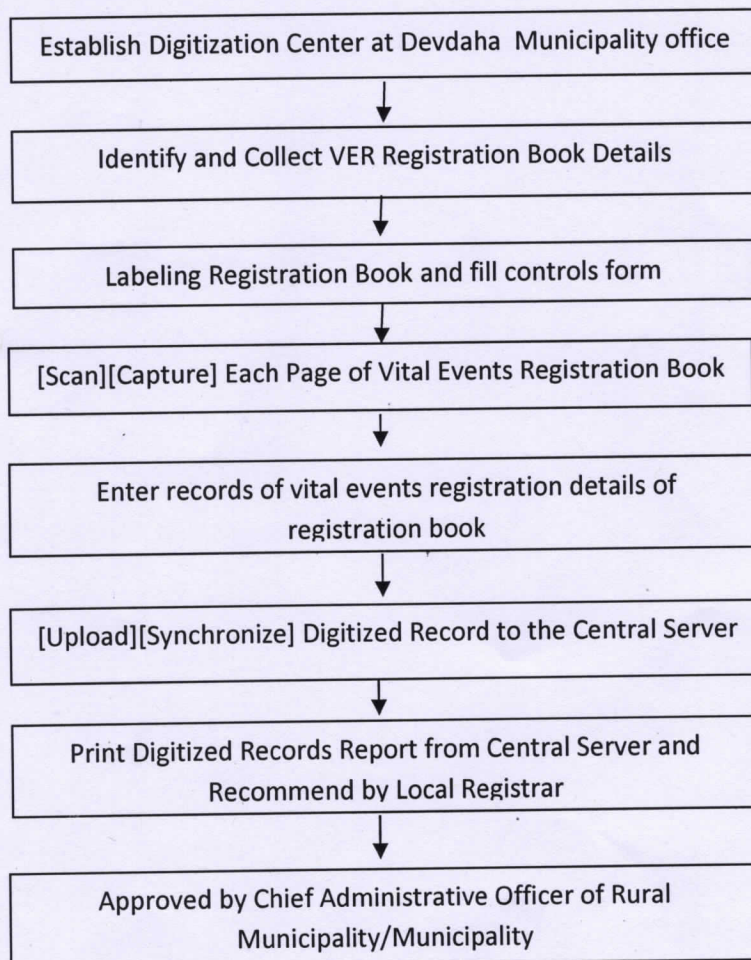
The objective of this assignment is to:

- Collect information of existing vital events registration records from ward offices of [1-12] Devdaha Municipality,
- Capture Image of registration books,
- Entry of vital events records of Birth, Death, Marriage, Migration and Divorced registration accurately.

### 3. Scope of Work:

The main task of the firm is to digitize the VER records as per the data digitization application provided by DoNIDCR. The firm will also have to scan the document and ensure quality control in the process of data entry.

The work to be carried out the following process:





### Methodology/Approach of the Service (Work)

While the vendor is to propose a detailed methodology and approach for the work, the following minimum standards are expected to be applied:

#### Work Station Establishment

- Vendor should manage logistics like: Internet, computer, printer, paper, and scanner/camera.
- Data entry/digitization station will be allocated by local level.

#### Staff Allocation

- Firm should assign 3/4 staffs for data entry/digitization period to complete the task within [2] months.
- For each work station there will be a staff structure having One supervisor and Three data entry operators

#### Registration Book Information Collection and Labeling

- Firm should collect all the information of Registration books in the “**Registration Book Verification Form**”

In given format below, which should verify by local registrar prior to data digitization.

- All the pages of the book should be numbered starting from 1 to last page respectively.
- Firm should label registration Book in the format (District Code- MUN/RMUN code - Ward No - Registration Book Start Year - Event Type - Book Count)

#### Registration Book Verification Form

Province Lumbini, District Rupandehi, Mun Devdaha, Ward No [1-12]

S.N.	Vital Registration Book Type (Birth, Marriage, Death, Divorce, Migration)	Book Serial No.	Total Pages	Total registered vital events	Book Used Date	
					To	From
Total						

Prepared By  
Signature  
Name  
Supervisor

Recommended By  
Signature  
Name  
Local Registrar

Verified By  
Signature  
Name  
CAO

#### Registration Book [Capture][Scan]

- Firm should [capture][scan] all the pages of labeled registration book of vital event registration.
- Scan A3, A4 pages with the help of scanner/camera.



- All book pages need to be scanned with Maximum 1MB size per page.
- Document should be in JPEG/JPG, PNG.
- The images should be stored in a properly design hierarchical folders order and should have proper naming convention for each folder (District, MUN/RMUN, Ward No, Book No, Page No.)
- Scanning shall be carried out in a manner that is able to handle old delicate and decayed paper carefully, to make sure that the old document will not be torn, damaged or destroyed any further through the scanning process.
- In case a document is damaged or found to be damaged, it should be recorded and reported to the ward secretary or chief administrative officer or focal person assigned by CAO.
- The scanned output documents should be clear enough so that all the information (in the same language), photograph, symbols in the original document shall appear in the scanned copy accurately and exactly as in the original document.
- Scanned image should be cropped if un-necessary edges captured during scanning process.

### Data Entry

- All the book records (book no, total pages, total events, book use date to -from) and all the vital events (Birth, death, marriage, divorce, migration) should be entered in the digitization application provided by DoNIDCR.
- All the process for user management, data entry, data management, data verification, data synchronization and reporting will be as per the digitization application and user manual.
- All the data entry has to be carried out with high degree of precision. Devdaha Municipality will assign focal person to ensure quality of data.
- If data in the registration book is incomplete or is unreadable then entry operator has to fill up the below form in the digitization application which must be verified by CAO.

Rupandehi. District  
 Devdaha Municipality  
 [1-12] Ward No

Vital Events	Total registered events in book	Total Digitized records	Records unable to digitized	
			Unreadable records	Incomplete records
Birth				
Death				
Marriage				
Migration				
Divorce				

Prepared By  
 Signature  
 Name  
 Supervisor

Recommended By  
 Signature  
 Name  
 Local Registrar

Verified By  
 Signature  
 Name  
 CAO

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 Chief Administrative Officer





**(Add registration book label)**

- Data must be digitized using digitization application in [online/Offline] mode based on availability of internet facilities.
- Data entry should be done in Nepali Unicode and English as specified in software field.
- Firm should ensure 1000 record digitized per day in an average ensuring highest quality of data.

**Data Synchronization, Verification and Reporting**

- Firm should maintain the log report for the process of entry, capture, verification, synchronization. Data entry Supervisor must ensure quality and completeness of data before synchronization. [in case of offline mode]
- Digitized data must be synchronized after completing the entry of each municipality/Rural municipality. All the digitized data and associated folders has to be synchronized to the central server. [in case of offline mode]
- After synchronization of digitized records (data and images) firm have to generate the verification form as mentioned below from the application at central server.

**Verification Report Form**

**Rupandehi District**

**Devdaha Municipality**

Ward No.	No of Vital Events in Registration Book					Digitized vital events					No of Errors	Remarks
	Birth	Death	Marriage	Divorce	Migration	Birth	Death	Marriage	Divorce	Migration		
Total												

Prepared By

Signature

Name

Supervisor

Recommended By

Signature

Name

Local Registrar

Verified By

Signature

Name

CAO

- Digitization of Devdaha Municipality will be considered complete after approval of "Verification Report Form" by Chief Administrative Officer.

**Data Backup and security:**

- The firm should take full responsibility and ensure complete confidentiality, security and accountability of the Registration books and VER data (during transfer of registration book from ward office to work station, during digitization, until returned back to ward office).
- If data entry is done in offline mode then firm should keep timely backup of all the data entered.

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storage devices (external hard disk, pen drive etc.) so that no data are lost.

- Data from the storage device of particular local level can only be deleted after ensuring that all the data, folders, images, files are synchronized to the server.
- If any data are lost before synchronization to the server, firm will be responsible and has to re-enter the missing data.
- Activities of unauthorized access, usage and manipulation of data will be punishable according to the law of Government of Nepal.

#### **Time Frame:**

- Maximum time to complete data entry, scanning or capturing image, de-duplicating data and synchronizing to the central level will be a [Two] calendar months. The firm should propose appropriate mechanism to ensure quality of data entry, time assigned and confidentiality of the data.

#### **Deliverables**

- Inception report outlining the firm's overall implementation plan, activities and timeline [this would then be endorsed by Devdaha Municipality.]
- Complete digitized records (vital events data and captured image)
- Bi-weekly progress report reflecting risks and to-do tasks by Devdaha Municipality for mitigating such potential challenges/risks etc.
- Digitization work completion Report, registration book handover letter from local registrar and image/data synchronization to the center server.

#### **Payment Terms and Schedule:**

- Mobilization advance - up to 20% of contract price on submission of bank guarantee
- 20% Amount to be paid as per the actual data entered in different categories.
- 60% on submission of Work completion report (WCR) , verified and approved by CAO.

### **5. Experience of Firm and Staff**

#### **Experience of Firm**

The ideal company for this assignment is expected to meet the following minimum requirements

- [At least 3 years of experience in related work].
- Firm should have registered in government entity and [VAT][PAN].
- Firm should have latest Tax clearance certificate.
- [At Least data entry experience in related sector.]

#### **Data Entry Supervisor- One**

##### **Duties and Responsibilities**

The Data Entry Supervisor supervise the Data Entry/digitization function by planning and coordinating the day-to-day production responsibilities and quality performance of the Devdaha municipality. Train, motivate, monitor and evaluate performance of Data Entry staff on a continuous and ongoing basis.

- Develop and maintain Data Entry processes and procedures.
- Facilitate meetings as needed.
- Updates issues regarding quality, training, procedures, staff issues.
- Work closely with the Devdaha Municipality] and data entry operator meets and exceeds performance standards and goals for Data Entry and Image Capturing activities.

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- Complete daily and weekly reports including progress and monitor performance.
- Perform other duties as assigned by Devdaha Municipality office related to this assignment.

#### **Academic Qualification**

At least Bachelors degree in any discipline

#### **Experience**

At least 3 years of hands on professional experience in data entry, scanning, data management

#### **Skills**

- Computer literacy.
- Effective problem-solving skills.
- Excellent people management skills.
- Excellent organizational, interpersonal, written, and verbal communication skills.
- Ability to communicate with team appropriately.
- Ability to perform comfortably in a fast-paced, deadline-oriented work environment.
- Ability to successfully execute many complex tasks simultaneously.
- Ability to work as a team member, as well as independently.
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#### **Data Entry Operator: - Minimum 3**

##### **Duties and Responsibilities**

- Enter vital events registration record and capture image of registration book.
- Compile, verify accuracy and sort information according to instruction.
- Review data for deficiencies or errors, correct any incompatibilities if possible and check output.
- Generate reports, store completed work in designated locations and perform backup operations.
- Scan documents and print files, when needed.
- Keep information confidential.
- Respond to queries for information and access relevant files.
- Comply with data integrity and security policies.

##### **Academic Qualification**

- At least +2 or equivalent completed.
- 6 month computer training or academic certification in computer related subject

##### **Skills**

- Data entry work
- Experience with MS Office and data programs
- Knowledge of using office equipment, like printer and scanner
- Typing speed and accuracy
- ability to stay focused on assigned tasks

#### **11. Facilities to be Provided by Devdaha Municipality.**

We shall provide following facilities to consultant during his tenure of service:

- Application/book for digitization
- Training for key staffs

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Chief Administrative Officer  




- Guideline/Manual
- Venue for station



### Cost Estimation (Draft)

S.N.	Total Vital Events Registration (Data Entry)	Rate	No of Page (Scanning)	Rate	Total (Scanning + Data Entry)	Management Cost	Total
	V	R1	S	R2	$T=(V*R1)+(S*R2)$	$M=T*10\%$	$T+M$
1.	48575	7	8701	3	366128	3661.28	402740.80
Total [without VAT (A)]							402740.80
13% VAT (B)							52356.30
Grand Total (A+B)							455097.10

[In words four lakh fifty five thousand ninety seven & ten paisa only.]

### Management Cost of following Activities

Management Activities	
SN	Activities
1	Transportation of employee
2	Scanner/Camera Rent
3	Rent of computer laptop
4	Internet
5	Electricity
6	Equipment's Transportation
7	Scanning, Labeling and Image Upload Cost
8	Communication Cost
9	Registration book collection from ward office to central office and drop to ward office

### Financial Proposal Format


S.N.	Vital Events	Estimated Data (Approx.) (A)	Per Data Entry (R1) Rate (Rs.)	Approx. Page for Scan (B)	Estimated Scanning Rate (RS) (R2)	Estimated Management Cost (Rs.) ©	Amount Nrs. $(A*R1)+(B*R2)+C$
1	Vital Events Registration						
Total							





### Eligibility Criteria

SN	Description	Compliance (Y/N)	Remarks
1	Experience of Firm		
2	Prior experience of data entry in Government organization		
3	Educational Qualification/Training of Supervisor		
4	Experience of Supervisor		
5	Educational Qualification /Training of Data entry operator		
6	Experience of data entry operator		

  
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